Present:-

Exeter City Council Councillors Baldwin, Edwards, Owen and Sutton

Devon County Council Councillors Foggin, Hannaford, Hannan, Hill, Leadbetter, Morse, Owen, Prowse and Westlake

Associate Members Phil Attwell (Exeter University), Amanda Kirby (Exeter CVS), Superintendent Keith Perkin (Devon & Cornwall Constabulary) and Jude Taylorson (Faith Groups)

Also Present

Head of Strategy, Policy and Organisational Change, Partnership and Policy Development Officer, Community Involvement and Inclusion Officer, Senior Commissioning Officer, Head of Contracting and Provider Partnerships, Policy Officers (KT and DL), Public Health, Housing Options Manger and Democratic Services Officer (Committees (HB)

Also Present

Councillor Barker, Devon County Council Cabinet Member for Adult and Social Care and Health Services

11

APOLOGIES

This was received from Angela Pedder.

12

MINUTES OF THE MEETING HELD ON 15 JANUARY 2015

RESOLVED that the minutes of the meeting held on 15 January 2015 be taken as read and signed by the Chair as correct.

13

OPEN FORUM

Questions on the following topics were put to the Board under the Open Forum arrangements.

Traffic Congestion - Mr Preist

In addition to the circulated answer, the concerns expressed that there was a need for a long rather than a short term approach to congestion was acknowledged.

It was stated that, following a full debate on traffic congestion at the March meeting of the City Council's Scrutiny Committee - Community, the City Council's Principal Project Manager would report back to the next Scrutiny Committee - Community on the way forward 9 June 2015. The Chair also undertook to meet again with Mr Preist and the Exeter Civic Society.

Anti Social Behaviour and Students - Mr Brownbridge

Mr Brownbridge highlighted:-

- considerable disturbance and distress caused to residents by students during freshers week and beyond and the need for the University to act to curb this unacceptable behaviour including sanctions on guilty students, increased Estate Patrols, effective police presence in residential areas and use of CCTV cameras for real time feeds to the Police on the ground;
- lack of sanctions or charges brought to date against students;
- positive action by the University to manage the situation next September/October; and
- introduction of a "Late Night Levy" on the alcohol trade.

Superintendent Perkin acknowledged that the October 2014 freshers week had been more raucous than normal and that there had been an anti social behaviour summit with the University Chief Operating Officer, the Head of Security and City Council staff. Following refusal of entry to university staff at certain licensed premises, three licensed owners had been advised that this was unacceptable. A plan was being developed covering the City Centre and residential areas regarding this time of the year and would be considered by the Community Safety Partnership.

Phil Atwell acknowledged the value of the summit, referred to the Best Bar None initiative to which a number of licensed premises had signed up and confirmed that the University would be robust in addressing excessive behaviour and transient noise issues. He advised that students were written to at home before leaving for University, briefed on arrival on desired conduct and that three levels of sanctions could be imposed on students, the most severe being expulsion from University. He undertook to respond further to Mr Brownbridge, including figures on the number if sanctions.

Meals in School Holidays – Saxon Spence

Saxon Spence updated the Board on progress with the Exeter hub of the Devon and Cornwall Food Association and the work undertaken with the Exeter Food Hub on exploring provision of meals during school holidays for children in need. She circulated the Association newsletter and a paper she had presented to the County Council and its response as well as that of the Exeter Food hub. The County Council's Head of Education and Learning had reported to the Devon Education Forum on local authorities and partners supporting families with children in food poverty who did not receive Free School Meals out of school and would report back when further information had been received from Schools. The County Council would then give consideration on whether to introduce a project in Exeter.

Saxon Spence asked for Board support on an initiative to provide meals and activities in the summer holidays for Exeter children in need.

RESOLVED that the Exeter hub be invited to submit an application form for grant support.

Disabled Parking Bays in Residential Areas - Tony Langmead

In addition to the circulated answer, it was noted that the County Council did not consult on the location of advisory bays but that complaints received on this issue were low. There was no planning or regulatory process involved and complications occasionally occurred, usually involving neighbour disputes. In this instance, the questioner was the owner of a property in respect of which a bay had been secured by one of his tenants without his knowledge.

Members supported the suggestion that the Exeter HATOC be asked to consider the broader implications associated with this issue.

South West Exeter Development - Juliet Meadowcraft

In addition to the circulated answer, Members acknowledged the concerns expressed by the Alphington Village Forum and the Campaign for South West Smarter Travel regarding the forthcoming developments and the impact on this relatively unspoilt western approach to Exeter. Councillor Barker, as Deputy Leader of Teignbridge District Council, confirmed that there was collaborative working with the County Council and City Council with the three authorities working through mechanisms on identifying infrastructure needs, solutions and a programme for their delivery and that it was essential for full co-operation to continue as the full detail of the housing plans came forward. He remarked that much of the CIL contributions would be utilised to fund the associated infrastructure and that it was unfortunate that the developers had come forward as quickly as they had.

Members recognised the concerns regarding elements of the infrastructure proposals and referred to the debate over the most appropriate Park and Ride solution acknowledging the preference expressed for a site at the Peamore business centre rather than the A30/Alphington intersection as well as the inherent difficulties for both bus and car travel along the Alphington corridor. A Member remarked that it was unfortunate that the same joined up approach with a formal structure had not been adopted as was the case for developments around the east of the City.

The questions and answers are appended to the minutes.

14 THE OPERATION OF THE EXETER BOARD - STRATEGIC AND COMMUNITY ROLES

The City Council's Involvement and Inclusion Officer presented the report proposing amended terms of reference for the Exeter Board to ensure an appropriate focus on its strategic and community support roles. With severe cuts in public finances there had been increasing recognition of the role of community groups and organisations in addressing community needs and achieving outcomes through co-design and codelivery.

It was proposed that the Board take a leading role in working with communities on this agenda. At the same time, it was considered that the Board should enhance its strategic role and consider and champion broad based issues and matters impacting on the city and the work of both councils. In this respect, care would be taken to ensure that topics, include those originating through the Open Forum process, would be channeled through other groups, such as the Exeter Health and Well-being Board, Exeter HATOC and each Council's scrutiny committees as appropriate.

It was proposed that the Board's terms of reference be amended to reflect a renewed focus on the Board's strategic and community roles.

The Chair and City Council Leader welcomed this approach and supported the focus on strategic issues with other matters referred to the relevant City and County committees or other forums. It was noted that the Open Forum session, with five

questions addressed at this meeting, offered opportunities for the public to engage and that it was important to encourage continued involvement. However, some questions, as with planning and highways issues this evening, could more appropriately be referred to alternative forums.

RESOLVED that:-

(1) the following revised terms of reference be approved:-

- Consider cross-cutting issues and funding opportunities of strategic, political or financial significance that will have an impact on the city and with regard to the work of both Councils.
- Promote a more joined-up approach with Exeter's communities to encourage collaboration, enterprise and innovation in line with local needs.
- Respond positively to approaches from communities wishing to work in a different way and consider how decision making and/or funding could be delegated to a local level where there is appetite and capacity to use it.
- Consider where funding might be aligned or pooled to promote better value for money, better outcomes for communities and avoid duplication.
- Encourage co-design and co-delivery of services and prioritise these initiatives for Exeter Board grants or 'in kind' support.
- Representatives from the voluntary, community, business, health, police, further and higher education, inter-faith and cathedral communities be invited to participate in a future meeting, as appropriate, as "associate members."
- That an "open forum" be allowed for the public to ask questions and raise issues relevant to the work of both Councils (time limited to 15 minutes in total (and normally 3 minutes each speaker). It will be the Chair's discretion to accept these questions in the context of the Board's terms of reference and where applicable refer the proposer/submitter of the question to the relevant DCC or ECC Scrutiny Committee. The Board can only respond to questions (verbally or in writing) if someone from the appropriate agency can do so and with enough notice.
- That meeting of the Board be held at 6pm (now 5.30pm) in publicly accessible venues.
- That a Members Sub Group comprising the Chair, Deputy Chairman and other proposed & seconded Members of the Board to consider and approve applications for grants from the Board's community budget fund.
- (2) a work programme that delivers under the terms of reference be prepared for report back to the Board; and
- (3) future agenda and funding (guidance) be updated to reflect these changes.

15

WEED AND GRASS CLEARANCE

The Chair advised that the Leaders of the City and County Councils had met and were to meet again on 30 April to agree a way forward and funding for grass cutting and weed clearance in the City. A three year programme had been proposed to be jointly funded by both authorities and with financial support from the Board. The City Council Leader confirmed that a three year programme was a more efficient approach and that joint action was important with the Rugby World Cup and Euro Rugby 7's tournament to be held in the City and because of the high public profile of this issue.

Responding to the Chair of Exeter HATOC, who suggested a report to the next Board meeting, the Chair advised that Members would learn of the decision resulting from the Leaders' meeting as soon as possible after the 30th.

RESOLVED that the Board support the proposed three year programme of grass cutting and weed clearance and agree in principle to support the funding of the programme.

16

DEVON YOUTH SERVICE UPDATE

Mark Lane updated the Board on progress with the continuation of youth service provision in the City:-

Knight Club

ICSA had commenced running the Club at the beginning of April and there was now a youth service again in the area.

West Side

Invest in Devon funds had been made available to fund the repair of the roof and the boiler had been replaced. It was anticipated that the City Council and the YMCA would shortly agree terms of a new lease.

Phoenix

Exeter Board funding would be used to support youth service use of the Wonford Community and Learning Centre but a separate application for funding would need to be submitted to the Youth Modernisation Fund of Invest in Devon if necessary. Some windows had been boarded up recently following vandalism and he would update Members on the latest position.

Members thanked Mark Lane for his hard work during this difficult period of transition and he undertook to keep local Members appraised of progress in the respective areas.

RESOLVED that the position be noted.

17

ROUGH SLEEPERS AND HOMELESSNESS

The County Council's Senior Commissioning Officer presented the report detailing the work of Devon's Social Care services in protecting vulnerable people, supporting independent living and providing improved life outcomes for children and young people. He highlighted the work undertaken to ensure children with housing problems are kept safe and work to help adults with housing problems to independence. A joint protocol had been agreed to deliver some shared services for specifically preventing homelessness in 16/17 year olds. His report also detailed the delivery through the commissioned services. The different roles of social workers and Care Direct was explained and he advised that there had been a move away from gender specific accommodation.

The City Council's Housing Options Manager reported that the health needs of the homeless community had been highlighted through the development of the ICE project and a potential service redesign was being put forward including integrated health care options with SHOT, health clinics at Gabriel and St Petrock's to address health inequalities and increase engagement opportunities and a multi agency approach to homeless hospital discharge cases. Help for single Homeless Funding had been obtained from the DCLG for Making Every Adult Matter (MEAM) with around £80,000 of this directed toward implementing a MEAM approach to clients with the most complex needs, many of whom were homeless clients. Further, front line workers were receiving in depth Appreciative Enquiry training to assist in unlocking barriers to engagement.

Rough sleeping had been a problem for many years with no easy solution to this complex and challenging problem. Rough sleepers gravitated to Exeter where there were greater support opportunities for their lifestyle including health and accommodation resources. The majority of rough sleepers accepted as in 'priority need' had alcohol and substance misuse issues with some with mental health problems, and it was often difficult to provide the right type of community based treatment options for people that could or would not use the normal referral pathways or client engagement approaches.

Good progress was being made with support workers becoming increasingly skilled at engaging clients who tended to keep themselves to themselves and contract holders had developed their understanding of higher needs homeless people and adapted their services to meet specific needs. The eviction rate from hostels/supported accommodation had substantially reduced and was now only used in exceptional circumstances with more people choosing to complete recovery programmes at hostel/supported accommodation services as services were redesigning their provision around the needs of the residents.

Devon County Council's Social Care Commissioning Team was one of the partners currently supporting Devon Partnership Trust (DPT) plans for the re-commissioning of a Devon Dual Diagnosis service, the aim being to offer accommodation to people that have problems with both mental health and substance use. It provided a practical forum for Health, Housing and Social Care commissioners to work more closely together on the delivery of better services for people with complex needs who were typically at greatest risk of rough sleeping.

Members thanked the officers for the comprehensive reports which helped explain in detail the work being undertaken in this area. They acknowledged that there had been significant improvement in joint working between the City and County Council and important progress made in the joined up approach between authorities and agencies.

RESOLVED that future reports on this issue be made to the Exeter Health and Wellbeing Board.

18

FUNDING SUB GROUP

RESOLVED that:-

- (1) grants made by the Funding Sub Group be noted; and
- (2) the following dates of Sub Group meetings, commencing at 2.30pm be noted:-

Tuesday 9 June 2015 Tuesday 1 September 2015 Thursday 29 October 2015 Thursday 17 December 2015 Thursday 3 March 2016 Thursday 9 June 2016 Thursday 8 September 2016

19 FEEDBACK FROM MEMBER REPRESENTATION ON MULTI AGENCY GROUPS

The Board noted the minutes of the meetings of the Community Safety Partnership held on 12 January 2015 and the Exeter Health and Well Being Board held on 3 February 2015.

20 DEVON AND SOMERSET FIRE AND RESCUE SERVICE

RESOLVED that a representative of the Devon and Cornwall Fire and Rescue Service be invited to attend a future Board meeting to speak on current issues.

21 DATES OF MEETINGS 2015 AND FUTURE BUSINESS

RESOLVED that the following dates and venues for meetings be noted:-

Thursday 30 July 2015 - City Centre Thursday 24 September 2015 - County Hall Thursday 19 November 2015 - Civic Centre Thursday 14 January 2016 - County Hall Thursday 28 April 2016 - Civic Centre Thursday 28 July 2016 - County Hall Thursday 22 September 2016 - Civic Centre

(The meeting commenced at 5.30 pm and closed at 7.28 pm)

Chair

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Minute Item 13

EXETER BOARD

OPEN FORUM

28 APRIL 2015

QUESTION FROM MR PREIST

Traffic Congestion

The population of the Exeter conurbation, (the City and its neighbouring parishes), was 30% smaller 50 years ago than it is today; in 15 years it will be 35% bigger. This current rate of growth for the city is unprecedented.

The current transport plans focus on the period to 2030 encouraging the use of modes of transport other than the car and this was the topic of discussion at the recent Scrutiny Committee Meeting on 3rd March. However beyond 2030 the Exeter region will continue to grow in both population and employment resulting in a continuing serious challenge for its transport needs.

Noting that car use currently represents over 50% of all modes of transport and that the public transport component is only 12%, can the City start to explore how its region might more effectively cope with its future transport needs on a time-scale of 20-40 years creating a transport system that has the capacity to provide a service for a much greater percentage of the population?

In this context the 20/20 Vision group which initiated the substantial growth in employment seen over the last 15 years is a valuable paradigm.

ANSWER

Following a full debate on traffic congestion at the March meeting of the City Council's Scrutiny Committee Community, the City Council's Principal Project Manager will report back to the next Scrutiny Committee – Community on the way forward.

This meeting will be held in the Civic Centre on 9 June 2015 and the public are invited to attend and/or submit a question(s)

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OPEN FORUM

28 APRIL 2015

QUESTION FROM MR BROWNBRIDGE

Anti Social Behaviour and Students - The impact of Alcohol induced Anti Social Behaviour (ASB), often at 2:00 am or later!, by new university students- in September/ October of each year. on residents of the St Davids, St James and Pennsylvania Wards"

I would call for members and parent agencies to bring pressure to bear on Exeter University to fund a range of actions in order to curb this unacceptable behaviour.

I would then outline a number of actions which I would like to see the University take for September/October 2015.

Thank you for offering me the opportunity to address you on a subject which I find very troubling.

Mainly the "Alcohol fuelled ASB- shouting, screaming and singing, which takes place each September, and I suspect will happen at the end of summer term, most of this takes place at about 2:30am or later on many early mornings. This ASB directly affects me and I suspect many residents of St David's, St James, and Pennsylvania Wards. I believe most of this ASB is caused by University Students during the first month of the new Academic year during so called 'Fresher's week'."

I moved into a New North Rd in early July last year and for over 2 months everything was fine, the only noise heard at night was people leaving the "Imperial", this was just them talking and the sound of car doors shutting, never much after 1am and then only on Friday and Saturday nights.

Despite continuing correspondence with the University and Police on 101, as far as I can tell, no sanctions or charges have been brought against the students involved.

According to the Home Office "Police Crime Map" the three wards affected by this, have the following reports of ASB in the months of July, August, September & October 2014 :-

	JULY	AUGUST	SEPTEMBER	<u>OCTOBER</u>
St. DAVID'S	<u>43/97</u>	<u>41/78</u>	<u>54/109</u>	<u>42/87</u>
St. JAMES	<u>20/59</u>	<u>17/69</u>	<u>33/105</u>	<u>31/79</u>
DURYARD &	<u>13/35</u>	6/33	<u>14/37</u>	7/32
PENNSYLVANIA				
WONFORD/	<u>26/59</u>	<u>32/74</u>	<u>51/87</u>	40/97
<u>PRIORY</u>				

NOTES: -(a) The first number is for Anti -Social Behaviour out of the total for crimes reported.

(b) Not all ASB/crime is down to University Students.

(c) Figures from Wonford (Priory) ward are provided for comparison, as a low student population ward.

Q. Are the reports of crime & ASB realistic? What % of actual compared to reported? Q What is the Socio/economic rating for Wonford (Priory) ward compared to that of so called "well educated" university students? Is this acceptable behaviour from the "future leaders of the UK"?

Yes, I realise that the Alcohol consumption problem in this country is much broader than this ASB in parts of Exeter. I also realise that the University can only do so much. Equally the increased availability of cheap alcohol does not help. As does the cuts in funding, for the Police and City Council. Page 11

I believe and call upon you as representatives of your parent organisations to go back and make every effort to ensure:-

1) The University, as the parent responsible organisation for these students, needs to take firm action to prevent this ASB occurring, and when it does occur catch and punish those involved. As a temporary measure fund increased Estate Patrols, additional Policing, temporary CCTV cameras- providing real time feeds to the Police on the ground. They also need to provide to residents in the wards a much more effective way of reporting each incident. (A colourful post card with simple phone No. for reporting to University and 101.) The University needs to be seen to "own" the problem. We all know it will happen again this September/October, by generating positive publicity, about how it intends to manage the situation, can only be good for the university.

2) That an effective Police presence is seen in residential areas affected. This would help control the un acceptable ASB, that residents have to put up with. Not only to be seen in and around the pub/ clubs and off sales outlets in the city centre, very few residents are sleeping in this area.

Plymouth police ran a"Tweetathone" last year during the same period. This gathered and reported actions taken and numbers detained. Will Exeter police run a similar scheme this year?

3) The City Council needs to find the funding to temporarily increase "Patrollers" on the streets for a month of Weekend nights. Why not introduce "Late Night Levy"? Yes! You see I have mentioned it. I also realise that it is a "political" thing! Does this city exist for the alcohol trade of our "Vibrant Night Time Economy"? What about the humble residents of this city, which I suspect contribute far more money, than the pubs, clubs and off sales outlets, to the city councils coffers.

IN CONCLUSION

If this ASB continues in September/October of this year I will attempt to generate negative publicity for all those concerned.

Do we have to wait until a couple of students die, as happened in Durham when they fell into the river, before effective action is taken?

Finally, is our only hope that it rains every weekend night for 4 weeks in September/October?

ANSWER

Response of Phil Atwell of the University of Exeter is set out in the minutes, a further written response to be provided by him to Mr Brownbridge.

OPEN FORUM

28 APRIL 2015

QUESTION FROM SAXON SPENCE

Meals in School Holidays

Would the Exeter Board support an initiative to provide meals and activities in the summer holidays for Exeter children in need?

ANSWER

Members' response is set out in the minutes.

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OPEN FORUM

28 APRIL 2015

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ANSWER

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OPEN FORUM

28 APRIL 2015

QUESTION FROM JULIET MEADOWCROFT

QUESTION FROM THE ALPHINGTON VILLAGE FORUM FOR THE EXETER BOARD

The Alphington Village Forum would like to ask the Exeter Board why ECC and DCC are allowing such a huge urban sprawl to destroy the unique landscape around the edge of Exeter, in particular around the south-western and western sides. The attractive eastern approach has already been spoiled by unruly recent development and this makes retaining the relatively unspoilt western approach to Exeter all the more important. The south-west gateway is an asset to Exeter, a cultural city that used to have clear boundaries, set in rolling countryside, but soon to be surrounded by an ugly urban sprawl.

Yet Teignbridge District Council is ruining this naturally landscaped gateway by building at least 2,000 new homes between the ECC southern boundary and Exminster, approx half of which will be on picturesque green fields between the A379 and Alphington village, not even allowing a green wedge along the city boundary. This is despite numerous objections by the Alphington Village Forum representing many local residents, all of which have been ignored by the Government Inspector and Teignbridge planners.

'Plan Teignbridge' is the main part of this massive South West Exeter development that includes approx 400 houses in Alphington village in addition to the Teignbridge ones. The recently submitted developers' plans comprise 4-storey buildings on arable land south of the village, as well as houses of 2.5 storeys right next to the historic Markham Lane. The latter will destroy the ridgeline on the ECC/DCC boundary that can be seen from the centre of the city, which should be protected according to the Exeter Core Strategy (see 12.20). The Bovis plans even show a bus route crossing this green lane, despite the ECC Development Brief drawn up by ECC and AVF, stating that this will be kept as a high-quality pedestrian/cycle route (see 3.3)!

Bearing in mind that the South West Exeter Development Framework produced last July by Teignbridge District Council states that a new Park and Ride is *'critical to removing existing trips from the local road network in order to accommodate new trips which will be generated from the development'* (3.7), we think Teignbridge should create this facility within their own boundaries instead of imposing yet more huge disadvantages on our beautiful city by paying ECC/DCC to build one at the A30/Alphington intersection. Much more suitable sites for traffic from the south-west would be at the Peamore business centre (where there is going to be a new roundabout), and from the west, the already considered field off the Ide road.

We believe, together with CWEST, the Campaign for South West Smarter Travel, that the proposed new Park and Ride at the Oaklands Riding School, designated as a Valley Park Conservation area in the Local Plan, is totally pointless. It will also destroy not only one of our very few local areas of natural beauty enjoyed by many riders and walkers, but also a family's livelihood and a thriving business that employs a large staff, as well as helping 100s of disabled people, and giving many others volunteer opportunities. Page 17

Both AVF and CWEST would appreciate answers to the many questions already put to DCC concerning the money being offered to ECC/DCC for the proposed Alphington Park and Ride, as well as convincing proof that it would actually ease the awful congestion and pollution already happening on Alphington Road and would actually be worth the millions of pounds designated to this white elephant. CWEST wrote an open letter to DCC, ECC and Teignbridge councils asking for a review of the current transport proposals for SW Exeter and DCC have not yet acknowledged that letter, much less answered it.

Finally, I would like to summarise by asking this most urgent question: <u>Can the Board help</u> to ensure that both ECC and DCC are working together effectively and transparently on the SW Exeter development and transport issues as we are not confident that this is <u>happening</u>, for instance where CIL is concerned? Where is the new infrastructure north of the A379? There is none! Are they willing to stop Teignbridge destroying our green city before it is too late by objecting to the Bovis Homes proposals recently submitted to TDC or have they just given in to them? If so, why? What is in it for them and for Exeter?

Sadly we can only see huge disadvantages for the current and future residents of our already seriously congested city, with its over-full roads, hospital, surgeries, schools and other facilities.

ANSWER

The City Council has consistently supported development coming forward at South West Exeter, including in the form of formal comments during the various stages of Teignbridge's Local Plan preparation. Officers from the City Council, Devon County Council and Teignbridge District Council have been working together closely on bringing forward development and associated infrastructure at South West Exeter. The three authorities have collaborated on preparation of a joint masterplanning study for the area, and on identifying infrastructure needs, solutions and a programme for their delivery. The authorities are now working through the detailed mechanisms that will deliver the infrastructure needed to support the area's expansion. This includes mechanisms for the most effective use of CIL.

The City Council has also been working collaboratively and very openly with community representatives from across the city (including members of the Alphington Village Forum) on the prioritisation of CIL 'Neighbourhood Funding'. It also worked very closely with the Forum on the preparation of the South West Alphington Development Brief.

Having adopted a Local Plan, Teignbridge prepared a Development Framework for the area. During consultation the City Council raised significant concerns relating to the proposed distribution of community facilities at South West Exeter but, following consideration from Teignbridge District Council, the framework was not amended to address these matters. It is reasonable to expect that Teignbridge District Council will determine the proposals with regard to their recently adopted Framework.

The City Council will comment on the Bovis proposals and continues to work closely with Teignbridge District and Devon County councils, particularly on matters of infrastructure provision. Comments, however, will not take the form of an objection to the principle of development.

On the matter of the Park and Ride provision, the principle of delivering an 'Ide Interchange' facility at the A30 roundabout is supported through the City Council's adopted Core Strategy as part of a package of transport improvements for the area